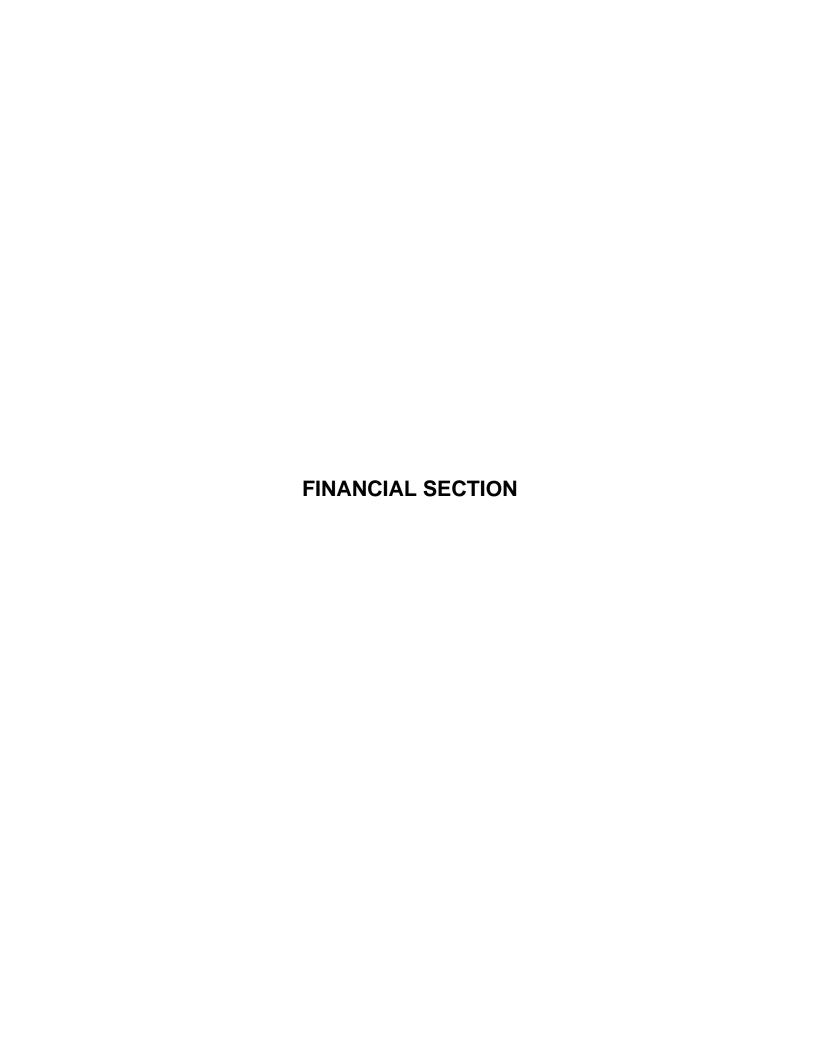
# STEWART COUNTY, GEORGIA FINANCIAL REPORT

FOR THE FISCAL YEAR ENDED DECEMBER 31, 2021

## FINANCIAL REPORT FOR THE FISCAL YEAR ENDED DECEMBER 31, 2021

### **TABLE OF CONTENTS**

	<u>Page</u>
INTRODUCTORY SECTION	_
Table of Contents	i
FINANCIAL SECTION	
Independent Auditor's Report	1 – 4
Basic Financial Statements:	
Government-Wide Financial Statements:	
Statement of Net Position	5 – 8
Statement of Activities	9 and 10
Fund Financial Statements:	
Balance Sheet – Governmental Funds	11 and 12
Statement of Revenues, Expenditures and Changes in Fund	
Balances – Governmental Funds	13 and 14
Reconciliation of the Statement of Revenues, Expenditures and Changes in	
Fund Balances of Governmental Funds to the Statement of Activities	15
General Fund – Statement of Revenues, Expenditures and Changes in	
Fund Balances – Budget and Actual	16 and 17
Statement of Net Position – Proprietary Funds	18
Statement of Revenues, Expenses and Changes in Fund Net Position – Proprietary Fu	nds 19
Statement of Cash Flows – Proprietary Funds	20
Statement of Fiduciary Net Position – Fiduciary Funds	21
Statement of Changes in Fiduciary Net Position – Fiduciary Funds	22
Notes to Financial Statements	23 – 42
Supplementary Information:	
Combining Balance Sheet – Nonmajor Governmental Funds	43 and 44
Combining Statement of Revenues, Expenditures and Changes in Fund	
Balances – Nonmajor Governmental Funds	45 and 46
Schedule of Expenditures of Special Purpose Local Option Sales Tax Proceeds – 2013 Is	sue 47
Schedule of Expenditures of Special Purpose Local Option Sales Tax Proceeds – 2019 Is	sue 48
Community Development Block Grant – Project Cost Schedule	49
Combining Statement of Fiduciary Net Position – Custodial Funds	50 and 51
Combining Statement of Changes in Fiduciary Net Position – Custodial Funds	52 and 53
COMPLIANCE SECTION	
Independent Auditor's Report on Internal Control Over Financial Reporting and	
on Compliance and Other Matters Based on an Audit of Financial Statements	
Performed in Accordance with Government Auditing Standards	54 and 55
Schedule of Findings and Responses	56 – 63
Schedule of Prior Year Findings	64 and 65





#### INDEPENDENT AUDITOR'S REPORT

Board of Commissioners of Stewart County, Georgia Lumpkin, Georgia

#### **Report on the Audit of the Financial Statements**

#### **Opinions**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of Stewart County, Georgia ("the County") as of and for the year ended December 31, 2021, and the related notes to the financial statements, which collectively comprise the County's basic financial statements as listed in the table of contents.

In our opinion, based on our audit and the report of the other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the County, as of December 31, 2021, and the respective changes in financial position, and, where applicable, cash flows thereof and the respective budgetary comparison for the General Fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

We did not audit the financial statements of the Stewart County Department of Public Health or the Stewart County Water and Sewerage Authority, which represent 100% percent of the assets, net position, and revenues of the aggregate discretely presented component units as of December 31, 2021, and the respective changes in financial position thereof for the year then ended. Those statements were audited by other auditors whose report has been furnished to us, and our opinion, insofar as it relates to the amounts included for Stewart County Department of Public Health and the Stewart County Department of Public Health are based solely on the report of the other auditors.

#### **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the County and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the County's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

#### Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and, therefore; is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are
  appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the
  County's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the County's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

#### Required Supplementary Information

Management has omitted the Management's Discussion and Analysis ("MD&A") that accounting principles generally accepted in the United States of America requires to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board ("GASB") who considers it to be an essential part of financial reporting for placing the basic financial statement in an appropriate operational, economic, or historical context. Our opinion on the basic financial statements is not affected by this missing information.

#### Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the County's basic financial statements. The accompanying combining and individual nonmajor fund financial statements and schedules, as listed in the table of contents, are presented for purposes of additional analysis and are not a required part of the basic financial statements. The schedules of expenditures of special purpose local option sales tax proceeds are presented for purposes of additional analysis, as required by the Official Code of Georgia Annotated ("O.C.G.A") §48-8-121, and are also not a required part of the basic financial statements. The accompanying community development block grant program project cost schedule, as listed in the table of contents, is presented for purposes of additional analysis and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual nonmajor fund financial statements and schedules, the schedule of expenditures of special purpose local option sales tax proceeds, and the community development block grant program project cost schedule are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated June 1, 2023, on our consideration of the County's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the County's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering County's internal control over financial reporting and compliance.

Mauldin & Jerkins, LLC

Macon, Georgia June 1, 2023



# STATEMENT OF NET POSITION DECEMBER 31, 2021

	Primary Government				
	Governmental Activities	Business-type Activities	Total		
ASSETS					
Cash and cash equivalents	\$ 8,245,745	\$ 16,106	\$ 8,261,851		
Receivables, net of allowances:					
Taxes receivable	694,165	-	694,165		
Accounts receivable	6,525	46,086	52,611		
Due from other governments	350,119	-	350,119		
Internal balances	(80,625)	80,625	-		
Restricted cash	-	-	-		
Prepaid items	40,536	-	40,536		
Capital assets, nondepreciable	904,264	104,421	1,008,685		
Capital assets, depreciable, net of					
accumulated depreciation	12,091,769	358,465	12,450,234		
Total assets	22,252,498	605,703	22,858,201		
DEFERRED OUTFLOWS OF RESOURCES					
Pension and OPEB	-	-	-		
Total deferred outflows of resources	<del>-</del>	<u> </u>			
LIABILITIES					
Accounts payable	4,658,349	27,766	4,686,115		
Accrued liabilities	37,157	12,138	49,295		
Customer deposits	-	-	-		
Unearned revenue	643,026	-	643,026		
Accrued interest	3,305	-	3,305		
Due to other governments	19,202	-	19,202		
Financed purchases payable due within one year	89,734	84,089	173,823		
Financed purchases payable due in more than one year	147,244	32,191	179,435		
Notes payable due within one year	-	-	-		
Notes payable due in more than one year	-	-	-		
Revenue bonds payable due within one year	-	-	-		
Revenue bonds payable due in more than one year	-	-	-		
Landfill post-closure costs due within one year	12,470	-	12,470		
Landfill post-closure costs due in more than one year	182,249	-	182,249		
Net OPEB liability	-	-	-		
Net pension liability					
Total liabilities	5,792,736	156,184	5,948,920		

	Component Units						
De	epartment		ater and				
C	of Public	Se	ewerage				
	Health	Α	uthority				
\$	181,730	\$	269,099				
	-		-				
	49,174		36,183				
	<u>-</u>		_				
	_		_				
	_		40,418				
	_		, -				
	_		28,400				
			20, 100				
			1,816,054				
	230,904		2,190,154				
	,		,, -				
	7,387		_				
	.,	-					
	7,387		-				
	-		10,210				
	-		-				
	-		20,915				
	=		-				
	-		-				
	-		-				
	-		-				
	-		-				
	-		18,873				
	-		5,400				
	-		18,567				
	-		417,538				
	-		-				
	-		-				
	3,670		-				
	43,161		-				
			404 500				
	46,831		491,503				

# STATEMENT OF NET POSITION DECEMBER 31, 2021

	Primary Government						
	G	Governmental Activities		iness-type activities		Total	
DEFERRED INFLOWS OF RESOURCES							
Pension and OPEB	\$	-	\$		\$		
Total deferred inflows of resources		-					
NET POSITION							
Net investment in capital assets		12,714,691		346,606		13,061,297	
Restricted for:							
Judicial		72,269		-		72,269	
Public safety		80,843		-		80,843	
Capital Projects		1,030,607		-		1,030,607	
Culture and recreation		10,623		-		10,623	
Other		-		-		-	
Unrestricted		2,550,729		102,913		2,653,642	
Total net position	\$	16,459,762	\$	449,519	\$	16,909,281	

Component Units								
	epartment of Public Health	Water and Sewerage Authority						
\$	19,920	\$ -						
	19,920							
	-	1,384,076						
	-	-						
	-	-						
	-	-						
	-	-						
	18,807	-						
	152,733	314,575						
\$	171,540	\$ 1,698,651						

# STATEMENT OF ACTIVITIES FOR THE FISCAL YEAR ENDED DECEMBER 31, 2021

			Program Revenues						
Functions/Programs		Expenses	 Charges for Services		Operating rants and ntributions	Capital Grants and Contributions			
Primary government:			 						
Governmental activities:									
General government	\$	1,309,818	\$ 17,375	\$	-	\$	-		
Judicial		493,019	300,865		-		-		
Public safety		987,242	95,671		-		-		
Public works		1,863,615	-		318,841		419,578		
Health and welfare		42,490	-		-		-		
Culture and recreation		884	-		-		-		
Housing and development		62,966	-		-		-		
Interest on long-term debt		12,503	-		-		-		
Total governmental activities		4,772,537	 413,911		318,841		419,578		
Business-type activities:									
Emergency Medical Services		1,058,044	 309,020		-		104,423		
Total business-type activities		1,058,044	309,020		-		104,423		
Total primary government	\$	5,830,581	\$ 722,931	\$	318,841	\$	524,001		
Component units:									
Department of Public Health	\$	216,413	\$ 41,658	\$	233,860	\$	-		
Water and Sewerage Authority	_	400,435	 285,298						
Total component units	\$	616,848	\$ 326,956	\$	233,860	\$	-		

General revenues:

Property taxes

Sales taxes

Insurance premiums

Motor vehicle and mobile home

Other taxes

Fees from Stewart Detention Center

Interest revenue

Transfers

Total general revenues

Change in net position

Net position, beginning of year

Net position, end of year

# Net (Expenses) Revenues and Changes in Net Position

	Pri	mary Government			Component Units			
G	overnmental Activities	Business-type Activities		Total	0	Department of Public Health		Water and Sewerage Authority
\$	(1,292,443)	\$ -	\$	(1,292,443)	\$	-	\$	-
	(192,154)	-		(192,154)		-		-
	(891,571)	-		(891,571)		-		-
	(1,125,196)	-		(1,125,196)		-		-
	(42,490)	-		(42,490)		-		-
	(884)	-		(884)		-		-
	(62,966)	-		(62,966)		-		-
	(12,503)			(12,503)				-
	(3,620,207)			(3,620,207)		_		-
	_	(644,601)		(644,601)		_		_
		(644,601)	_	(644,601)			_	_
	(3,620,207)	(644,601)	_	(4,264,808)			_	_
	_	_		_		59,105		_
	_	_		_		-		(115,137)
				-		59,105		(115,137)
								<u>, , , , , , , , , , , , , , , , , , , </u>
	2,119,873	-		2,119,873		-		-
	1,381,094	-		1,381,094		-		-
	263,862	-		263,862		-		-
	230,757	-		230,757		-		-
	247,667	-		247,667		-		-
	536,000	-		536,000		-		-
	11,540	-		11,540		-		320
	(776,203)	776,203		-				-
	4,014,590	776,203		4,790,793				320
	394,383	131,602		525,985		59,105		(114,817)
	16,065,379	317,917		16,383,296		112,435		1,813,468
\$	16,459,762	\$ 449,519	\$	16,909,281	\$	171,540	\$	1,698,651

### BALANCE SHEET GOVERNMENTAL FUNDS DECEMBER 31, 2021

ASSETS		General TIA Fund Fund						SPLOST 20 Fund	
Cash and cash equivalents Receivables, net Taxes receivable	\$	6,491,487 694,165	\$	217,446	\$	643,026	\$	578,788	
Accounts receivable  Due from other governments		34,289		52,864		- - -		- 42,072	
Due from other funds		222,599		26,450		-		-	
Prepaid items		40,536				-			
Total assets	\$	7,483,076	\$	296,760	\$	643,026	\$	620,860	
LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES									
LIABILITIES									
Accounts payable Accrued liabilities	\$	4,590,183 37,157	\$	7,027	\$	-	\$	-	
Unearned revenue		57,157 -		-		643,026		-	
Due to other governments		-		-		-		19,202	
Due to other funds		107,075						6,205	
Total liabilities		4,734,415		7,027		643,026		25,407	
DEFERRED INFLOWS									
OF RESOURCES Unavailable revenue - property taxes		441,385		_		_		_	
Total deferred inflows of resources		441,385		_		_		_	
FUND BALANCES Fund balances Nonspendable for:		,							
Prepaid items Restricted for:		40,536		-		-		-	
Judicial Dublica afata		-		-		-		-	
Public safety Culture and recreation		-		-		-		-	
Capital projects		-		289,733		-		595,453	
Unassigned		2,266,740							
Total fund balances		2,307,276		289,733		-		595,453	
Total liabilities, deferred inflows of resources, and fund balances	\$	7,483,076	\$	296,760	\$	643,026	\$	620,860	

Amounts reported for governmental activities in the statement of net position are different because:

Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds. Other long-term assets are not available to pay for current-period expenditures and, therefore, are deferred in the funds. Long-term liabilities are not due and payable in the current period and, therefore, are not reported in the funds.

Accrued interest payable on long term debt

Financed purchases payable

Landfill postclosure liability

Net position of governmental activities

_	lonmajor ernmental Funds	Total Governmental Funds					
\$	314,998	\$	8,245,745				
	6,525 220,894 - -		694,165 6,525 350,119 249,049 40,536				
\$	542,417	\$	9,586,139				
\$	61,139 - - -	\$	4,658,349 37,157 643,026 19,202				
	216,394		329,674				
	277,533		5,687,408				
	<u>-</u>		441,385 441,385				
	72,269 80,843 10,623 145,421 (44,272)		40,536 72,269 80,843 10,623 1,030,607 2,222,468				
	264,884		3,457,346				
\$	542,417		12,996,033 441,385				
\$	(3,305) (236,978) (194,719)	\$	(435,002) 16,459,762				

# STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS FOR THE FISCAL YEAR ENDED DECEMBER 31, 2021

	 General Fund	 TIA Fund	RPA ind	SPI	OST 2019 Fund
Revenues					
Property taxes	\$ 2,245,855	\$ _	\$ _	\$	-
Sales tax	212,649	560,899	-		607,546
Insurance premium	263,862	-	-		-
Motor vehicle and mobile home tax	230,757	-	-		-
Other taxes	247,667	-	-		-
Fees from Stewart Detention Center	536,000	-	-		-
Licenses and permits	17,375	-	-		-
Charges for services	208,884	-	-		-
Fines and forfeitures	91,981	_	-		-
Intergovernmental	318,841	-	-		-
Investment earnings	10,405	-	-		-
Total revenues	4,384,276	560,899	-		607,546
Expenditures					
Current:					
General government	1,174,936	-	-		-
Judicial	491,989	_	_		-
Public safety	781,538	-	-		-
Public works	837,529	-	-		-
Health and welfare	42,490	-	-		-
Culture and recreation	_	_	_		_
Housing and development	62,966	_	_		_
Intergovernmental	-	_	_		238,034
Capital outlay	_	372,072	_		81,628
Debt service:		,-			, , ,
Principal	_	92,412	_		_
Interest	_	9,198	_		_
Total expenditures	3,391,448	473,682	_		319,662
Excess (deficiency) of revenues					
over (under) expenditures	992,828	 87,217			287,884
Other financing sources (uses)					
Financed purchases	_	148,110	_		_
Transfers in	281,599	, -	_		_
Transfers out	(837,192)	(260,000)	_		(21,599)
Total other financing	 (331,132)	 (===,===)			(=1,000)
sources (uses)	(555,593)	(111,890)	_		(21,599)
, ,			 		
Net change in fund balances	437,235	(24,673)	-		266,285
Fund balance,	4.075.544	044.455			000 100
beginning of year	 1,870,041	 314,406	 		329,168
Fund balance,					
end of year	\$ 2,307,276	\$ 289,733	\$ 	\$	595,453

Nonmajor Governmental Funds	Total Governmental Funds
\$ -	\$ 2,245,855
-	1,381,094
-	263,862 230,757
_	247,667
<u>-</u>	536,000
-	17,375
85,119	294,003
10,552	102,533
419,578	738,419
1,135	11,540
516,384	6,069,105
-	1,174,936
1,030	493,019
171,956	953,494
-	837,529
-	42,490
-	-
-	62,966 238,034
542,388	996,088
042,000	330,000
-	92,412
	9,198
715,374	4,900,166
(198,990)	1,168,939
_	148,110
83,925	365,524
(22,936)	(1,141,727)
60,989	(628,093)
(138,001)	540,846
402,885	2,916,500
\$ 264,884	\$ 3,457,346

# RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES FOR THE FISCAL YEAR ENDED DECEMBER 31, 2021

Net change in fund balances - total governmental funds			\$ 540,846
Governmental funds report capital outlays as expenditures. However, in the Statement of Activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which capital outlay exceeded depreciation in the current period.			
Capital outlay	\$	667,469	
Depreciation		(616,394)	51,075
The net effect of various miscellaneous transactions involving capital assets (i.e., sales, trade ins, and donations) is to increase net position.			(3,558)
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.			(125,982)
Notes payable and other debt proceeds provide current financial resources to governmental funds, but issuing debt increases long term liabilities in the Statement of Net Position. Repayment of bond and other debt principal is an expenditure in the governmental funds, but repayment reduces long term liabilities in the Statement of Net Position.			
Issuance of financed purchases payable Principal payments	\$	(148,110) 92,412	(55,698)
Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.			
Accrued interest on long term debt	\$	(3,305)	
Landfill post-closure	T	(8,995)	 (12,300)
Changes in net position - governmental activities			\$ 394,383

# GENERAL FUND STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES BUDGET AND ACTUAL FOR THE FISCAL YEAR ENDED DECEMBER 31, 2021

	Original Budget	Final Budget	Actual Amount	Variance with Final Budget
Revenues				
Property taxes	\$ 2,380,000	\$ 2,380,000	\$ 2,245,855	\$ (134,145)
Sales tax	-	-	212,649	212,649
Insurance premium	200,000	200,000	263,862	63,862
Motor vehicle and mobile home tax	180,000	180,000	230,757	50,757
Other taxes	22,000	22,000	247,667	225,667
Fees from Stewart Detention Center	670,000	670,000	536,000	(134,000)
Licenses and permits	17,000	17,000	17,375	375
Charges for services	189,700	189,700	208,884	19,184
Fines and forfeitures	120,550	120,550	91,981	(28,569)
Intergovernmental	106,900	106,900	318,841	211,941
Investment earnings		<u> </u>	10,405	10,405
Total revenues	3,886,150	3,886,150	4,384,276	498,126
Expenditures				
Concret				
General government:	444 400	444 400	200 527	44.574
Governing body	411,108	411,108	396,537	14,571
Courthouse/public buildings	97,608	97,608	93,706	3,902
Registrar's office	94,463	94,463	86,338	8,125
Tax commissioner	170,353	170,353	155,505	14,848
Tax assessor	120,800	120,800	111,059	9,741
Board of equalization	10,083	10,083	7,627	2,456
General administration	409,973	409,973	324,164	85,809
Total general government	1,314,388	1,314,388	1,174,936	139,452
Judicial:				
Probate court	200,527	200,527	201,540	(1,013)
Clerk of superior court	241,650	241,650	205,004	36,646
Magistrate	80,330	80,330	78,625	1,705
Juvenile court	15,111	15,111	6,820	8,291
Total judicial	537,618	537,618	491,989	45,629
Public safety:				
Sheriff	760,551	760,551	741,807	18,744
Coroner	176,490	176,490	17,790	158,700
Emergency management	27,874	27,874	21,941	5,933
Total public safety	964,915	964,915	781,538	183,377
. ota. pasiio odioty			701,000	100,011
Public works:				
Road department	635,361	635,361	568,515	66,846
Solid waste collection	6,000	6,000	237,633	(231,633)
Landfill post-closure	10,100	10,100	31,381	(21,281)
Total public works	651,461	651,461	837,529	(186,068)
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# GENERAL FUND STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES BUDGET AND ACTUAL FOR THE FISCAL YEAR ENDED DECEMBER 31, 2021

	Original Budget	Final Budget	Actual	 riance with nal Budget
Expenditures (Continued)				
Current (Continued)				
Health and welfare:				
Public health	\$ 46,565	\$ 46,565	\$ 41,002	\$ 5,563
D.F.A.C.S	 2,000	 2,000	 1,488	 512
Total health and welfare	 48,565	48,565	 42,490	 6,075
Housing and development				
Extension service	60,444	60,444	58,410	2,034
Code enforcement/building inspection	12,910	12,910	4,556	8,354
Total housing and development	73,354	73,354	62,966	10,388
Total expenditures	3,590,301	 3,590,301	3,391,448	198,853
Excess of revenues				
over expenditures	 295,849	295,849	 992,828	696,979
Other financing sources (uses)				
Transfers in	-	-	281,599	281,599
Transfers out	-	-	(837,192)	(837,192)
Total other financing sources (uses)	 -		(555,593)	(555,593)
Net change in fund balance	295,849	295,849	437,235	141,386
Fund balance, beginning of year	 1,870,041	1,870,041	1,870,041	 
Fund balance, end of year	\$ 2,165,890	\$ 2,165,890	\$ 2,307,276	\$ 141,386

### STATEMENT OF NET POSITION PROPRIETARY FUNDS DECEMBER 31, 2021

ASSETS	Major Enterprise Fund Emergency Medical Services		
Current assets:			
Cash	\$ 16,106		
Due from other funds	80,625		
Accounts receivable, net of allowance	46,086		
Total current assets	142,817		
Capital assets:			
Capital assets, nondepreciable	104,421		
Capital assets, depreciable, net of accumulated depreciation	358,465		
Total noncurrent assets	462,886		
Total assets	605,703		
LIABILITIES			
Current liabilities:			
Accounts payable	27,766		
Accrued salaries	12,138		
Financed purchases payable, current portion	84,089		
Total current liabilities	123,993		
Noncurrent liabilities:			
Financed purchases payable	32,191		
Total noncurrent liabilites	32,191		
Total liabilites	156,184		
NET POSITION			
Net investment in capital assets	346,606		
Unrestricted	102,913		
Total net position	\$ 449,519		

# STATEMENT OF REVENUES, EXPENSES AND CHANGES IN FUND NET POSITION PROPRIETARY FUNDS FOR THE FISCAL YEAR ENDED DECEMBER 31, 2021

	Major Enterprise Fund Emergency Medical Services
Operating revenues:	
Charges for services	\$ 309,020
Total operating revenues	309,020
Operating expenses:	
Salaries and benefits	850,554
Materials and supplies	79,569
Contractual services	46,395
Depreciation	73,057
Total operating expenses	1,049,575
Operating loss	(740,555)
Nonoperating expenses:	
Interest expense	(8,469)
Total nonoperating expenses	(8,469)
Loss before capital contributions and transfers	(749,024)
Capital contributions	104,423
Transfers in	776,203
Change in net position	131,602
Net position, beginning of year	317,917
Net position, end of year	\$ 449,519

# STATEMENT OF CASH FLOWS PROPRIETARY FUNDS FOR THE FISCAL YEAR ENDED DECEMBER 31, 2021

	Major Enterprise Fund Emergency Medical Services		
CASH FLOWS FROM OPERATING ACTIVITIES			
Receipts from customers	\$	313,056	
Payments to suppliers and service providers		(106,008)	
Payments to employees		(878,726)	
Net cash used in operating activities		(671,678)	
CASH FLOWS FROM NON- CAPITAL			
FINANCING ACTIVITIES	•	770 000	
Transfers	\$	776,203	
Net cash provided by non-capital financing activities		776,203	
CASH FLOWS FROM CAPITAL AND RELATED			
FINANCING ACTIVITIES Principal payments on financed purchases	\$	(91,194)	
Interest paid	Ψ	(8,469)	
Net cash used in capital and related financing activities		(99,663)	
Net increase in cash and cash equivalents		4,862	
Cash and cash equivalents:			
Beginning of year		11,244	
End of year	\$	16,106	
RECONCILIATION OF OPERATING LOSS TO NET CASH			
USED IN OPERATING ACTIVITIES	•	(740.555)	
Operating loss  Adjustments to reconcile operating loss to net cash used in operating activities:	\$	(740,555)	
Depreciation		73,057	
(Increase) decrease in the following assets:		70,007	
Due from other funds		(5,844)	
Accounts receivable, net of allowance		2,503	
Other receivables		7,377	
Increase (decrease) in the following liabilities:			
Accounts payable		19,956	
Accrued salaries		(28,172)	
Net cash used in operating activities	\$	(671,678)	
NON-CASH CAPITAL AND RELATED			
FINANCING ACTIVITIES  Contributions of capital assets from other funds	¢	104,423	
Contributions of Capital assets from other funds	\$	104,423	

### STATEMENT OF FIDUCIARY NET POSITION FIDUCIARY FUNDS DECEMBER 31, 2021

		Custodial Funds	
ASSETS			
Cash and cash equivalents	\$	947,218	
Taxes receivable		966,671	
Total assets	<u>   \$                                 </u>	1,913,889	
LIABILITIES			
Due to others	\$	802,778	
Uncollected taxes		966,671	
Total liabilities	\$	1,769,449	
NET POSITION			
Restricted for individuals, organizations, and other governments	\$	144,440	

### STATEMENT OF CHANGES IN FIDUCIARY NET POSITION FIDUCIARY FUNDS FOR THE FISCAL YEAR ENDED DECEMBER 31, 2021

	Custodial Funds
ADDITIONS	
Taxes collected Fines and fees collected	\$ 3,868,490 197,285
Other collections Total additons	4,065,775
DEDUCTIONS	
Taxes disbursed Other disbursements Total deductions	3,865,004 204,103 4,069,107
Change in net position	(3,332)
Net position, beginning of year	147,772
Net position, end of year	\$ 144,440

# NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2021

#### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of Stewart County, Georgia (the "County") have been prepared in conformity with accounting principles generally accepted in the United States of America ("GAAP") as applied to governments. The Governmental Accounting Standards Board ("GASB") is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the County's accounting policies are described below.

#### A. Reporting Entity

Stewart County was created by an act of the Georgia General Assembly on December 23, 1830. The County operates under the county commission-county manager form of government. Five elected members compose the Board of County Commissioners. The County provides the following services as authorized by state law: general administrative services, public safety, roads and bridges, courts, health and welfare, planning and zoning, and solid waste collection.

As required by generally accepted accounting principles, the financial statements of the reporting entity include those of Stewart County, Georgia (the "primary government") and any component units. A component unit is a legally separate organization for which the elected officials of the primary government are financially accountable. In addition, a component unit can be another organization for which the nature and significance of its relationship with a primary government is such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete.

The component units discussed below are included in the County's reporting entity because of the significance of the operational and financial relationships with the County. In conformity with generally accepted accounting principles, the financial statements of the component units have been included as a discretely presented component units. The component unit columns in the basic financial statements includes the financial data for the County's component units, as reflected in their most recent audited financial statements. The financial information for the component units is reported in columns separate from the County's financial information to emphasize that they are legally separate from the County.

#### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### A. Reporting Entity (Continued)

#### **Discretely Presented Component Units**

#### **Stewart County Department of Public Health**

The Stewart County Department of Public Health (the "Department of Public Health") is charged with determining the health needs and resources of its jurisdiction, developing programs, activities, and facilities responsive to those needs, and enforcing all laws related to health matters unless they fall under the jurisdiction of other agencies. The Department of Public Health is governed by the Stewart County Department of Public Health (the "Board"). The County appoints the voting majority of the Board. Although the County does not have the authority to approve or modify the budget for the Department of Public Health, the County provides financial support to the Health Department. The Department of Public Health is presented as a governmental fund type. The Department of Public Health issued separate financial statements that have a June 30 year-end. Complete financial statements can be obtained at the following address: Stewart County Department of Public Health, 211 Health Department Road, Lumpkin, Georgia 31815.

#### **Stewart County Water and Sewerage Authority**

The Authority is a body corporate and politic and is deemed to be a political subdivision of the State of Georgia and a public corporation. The Authority is composed of five members. One member each is appointed by the governing authorities of the Cities of Richland and Lumpkin and three members are appointed by the governing authority of Stewart County. The County does not have the authority to approve or modify the budgets of the Authority, the County is not legally obligated nor has it assumed the obligation to finance the deficits of the Authority. The County does not provide any financial support, nor does it have the right to claim any surpluses that the Authority may have. Complete financial statements can be obtained at the following address:

Stewart County Water and Sewerage Authority 1764 Broad Street Lumpkin, Georgia. 31815.

#### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### B. Government-wide and Fund Financial Statements

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the non-fiduciary activities of the government. For the most part, the effect of interfund activity has been removed from these statements. *Governmental activities*, which normally are supported by taxes and intergovernmental revenues, are reported separately from *business-type activities*, which rely to a significant extent on fees and charges for support. Likewise, the primary government is reported separately from certain legally separate component units for which the primary government is financially accountable.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment is offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenues* include: 1) charges to those who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment, and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as *general revenues*.

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

# C. Measurement Focus, Basis of Accounting and Financial Statement Presentation

The government-wide financial statements are reported using the economic *resources measurement* focus and the *accrual basis of accounting*, as are the proprietary fund and the fiduciary fund financial statements. The agency funds have no measurement focus. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of the related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

#### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

# C. Measurement Focus, Basis of Accounting and Financial Statement Presentation (Continued)

Governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized as soon as they are both measurable and available. Revenues, including property taxes, are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the County considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Property taxes, intergovernmental grants, charges for services, and investment income associated with the current fiscal period are all considered to be susceptible to accrual and have been recognized as revenues of the current fiscal period. All other revenue items are considered to be measurable and available only when cash is received by the County.

The format of the fund financial statements has been modified by GASB Statement No. 34. Major individual governmental funds are reported as separate columns in the fund financial statements. GASB Statement No. 34 also requires, as required supplementary information, Management's Discussion and Analysis which includes an analytical overview of the County's financial activity.

The County reports the following major governmental funds:

The **General Fund** is established to account for all financial resources of the general government, except those required to be accounted for in another fund. The County-wide solid waste pick-up service is included in the General Fund.

The **ARPA Fund** is a special revenue fund that accounts for the financial resources provided and subsequently expended from the ARPA grant received from the federal government.

The Transportation Investment Act ("TIA") Fund was established to account for the collection of the discretionary portion of special 1% sales tax proceeds and expenditures, which are legally restricted for road maintenance and noncapital projects. "Project" means, without limitation, any new or existing airports, bike lanes, bridges, bus and rail mass transit systems, freight and passenger rail, pedestrian facilities, ports, roads, terminals, and all activities and structures useful and incident to providing, operating, and maintaining the same. The term shall also include direct appropriations to a local government for the purpose of serving as a local match for state or federal funding.

#### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

# C. Measurement Focus, Basis of Accounting and Financial Statement Presentation (Continued)

The Special Purpose Local Option Sales Tax ("SPLOST") 2019 Fund is a capital projects fund established to account for the acquisition, construction, equipping and installation of certain capital outlay projects for the benefit of all Stewart County citizens. Financing is provided by the special purpose sales and use tax.

The County reports the following major enterprise fund:

The **Emergency Medical Services Fund** accounts for the operation of the County's fire and ambulance service.

Additionally, the County reports the following fund types:

The **Special Revenue Funds** account for specific revenues that are legally restricted to expenditures for particular purposes.

The *Capital Projects Funds* account for financial resources to be used for the acquisition or construction of major capital facilities.

The **Custodial Funds** are used to account for the collection and disbursement of monies by the County on behalf of other governments and individuals. These include the Tax Commissioner, Superior Court, Probate Court, Magistrate Court, and Sheriff.

As a general rule the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule can be payments in lieu of taxes and other charges between the government's water system and other functions of the County.

Amounts reported as *program revenues* include: 1) charges to customers or applicants for goods, services, or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as *General revenues* rather than as program revenues. Likewise, general revenues include all taxes.

#### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

# C. Measurement Focus, Basis of Accounting and Financial Statement Presentation (Continued)

Proprietary funds distinguish *operating revenues* and expenses from *non-operating items*. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the proprietary funds are charges to customers for sales and services. Operating expenses for proprietary funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

The County's net position is reported in three parts - 1) net invested in capital assets, 2) restricted; and 3) unrestricted. When both restricted and unrestricted resources are available for use, it is the County's policy to use restricted resources first, then unrestricted resources as they are needed.

#### D. Deposits and Investments

Cash includes amounts in demand deposits as well as short-term investments with a maturity date within three months of the date acquired by the County. For purposes of the statement of cash flows, the enterprise funds consider all highly liquid investments (including restricted assets) with a maturity of three months or less when purchased to be cash equivalents.

The County's investments consist of certificates of deposit with a maturity date greater than three months from the date of purchase. For reporting purposes, all investments are recorded at fair value.

#### E. Prepaid Items

Prepaid items are accounted for using the consumption method. A prepaid item is recognized when a cash expenditure/expense is made for goods or services that were purchased for consumption, but not consumed as of December 31, 2021.

#### F. Capital Assets

Capital assets, which include property, plant, equipment, and infrastructure assets (i.e., roads, bridges, sidewalks, and similar items acquired subsequent to October 1, 2003) are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets are defined by the government as assets with an initial, individual cost of more than \$7,500 and an estimated useful life in excess of one year. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at acquisition value at the time of acquisition plus any ancillary charges incurred to put the asset into service.

#### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### F. Capital Assets (Continued)

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized. This includes maintenance and resurfacing of county roads.

Major outlays for capital assets and improvements are capitalized as projects are constructed. Interest incurred during the construction phase of capital assets of business-type activities is included as part of the capitalized value of the assets constructed.

Capital assets of the primary government is depreciated using the straight-line method over the following estimated useful lives:

Asset Category	Years
Buildings and improvements	15 – 30
Vehicles and equipment	5 – 10
Infrastructure	30 - 50

#### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### G. Compensated Absences

The County's personnel policy permits all full-time and acting full-time employees to receive paid annual leave from five to fifteen days depending on their length of service. Employees must take annual vacation leave within the calendar year beginning January 1 through December 31. Employees will be compensated for accumulated leave upon leaving the employment of the County.

All full-time and acting full-time employees are eligible for sick leave, which is earned at a rate of one day per month regardless of length of service. Employees may accumulate a maximum of fifteen sick days. There is no provision to compensate employees for unused sick pay when they separate from service.

At year-end, no liability exists for unused vacation or sick leave.

#### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### H. Long-Term Obligations

In the government-wide financial statements, and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type statement of net position. Bond premiums and discounts are deferred and amortized over the life of the bonds using the straight-line method, which approximates the effective interest method. Bonds payable are reported net of the applicable bond premium or discount.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of the debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

#### I. Deferred Outflows/Inflows of Resources

In addition to assets, the statement of net position will sometimes report a separate section for *deferred outflows of resources*. This separate financial statement element, deferred outflows of resources, represents a consumption of net assets that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. At December 31, 2021, the County has no items that qualify for reporting in this category.

In addition to liabilities, the statement of net position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of fund balance that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The County has one item, which arises only under a modified accrual basis of accounting that qualifies for reporting in this category. Accordingly, the item, unavailable revenue, is reported only in the governmental funds balance sheet. The governmental funds report unavailable revenues from property taxes not received within 60 days after year-end. These amounts are deferred and will be recognized as an inflow of resources in the period in which the amounts become available.

#### J. Fund Equity

Fund equity at the governmental fund financial reporting level is classified as "fund balance". Fund equity for all other reporting is classified as "net position".

#### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### J. Fund Equity (Continued)

**Fund Balances** – Generally, fund balances represent the difference between the assets and liabilities under the current financial resources measurement focus of accounting. In the fund financial statements, governmental funds report fund balance classifications that comprise a hierarchy based primarily on the extent to which the County is bound to honor constraints on the specific purposes for which amounts in those funds can be spent. Fund balances are classified as follows:

- Nonspendable Fund balances are reported as nonspendable when amounts cannot be spent because they are either: a) not in spendable form (i.e., items that are not expected to be converted to cash), or b) legally or contractually required to be maintained intact.
- Restricted Fund balances are reported as restricted when there are limitations
  imposed on their use either through the enabling legislation adopted by the County or
  through external restrictions imposed by creditors, grantors, or laws or regulations of
  other governments.
- Committed Fund balances are reported as committed when they can be used only for specific purposes pursuant to constraints imposed by formal action of the County Commission through the adoption of a resolution. Only the County Commission may modify or rescind the commitment.
- Assigned Fund balances are reported as assigned when amounts are constrained by the County's intent to be used for specific purposes, but are neither restricted nor committed. Through policy, authorization to assign fund balance remains with the Board.
- Unassigned Fund balances are reported as unassigned as the residual amount when
  the balances do not meet any of the above criterion. The County reports positive
  unassigned fund balance only in the general fund. Negative unassigned fund balances
  may be reported in all funds.

**Flow Assumptions** – When both restricted and unrestricted amounts of fund balances are available for use for expenditures incurred, it is the County's policy to use restricted amounts first and then unrestricted amounts as they are needed. For unrestricted amounts of fund balances, it is the County's policy to use fund balances in the following order: 1) committed, 2) assigned, and 3) unassigned.

#### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### J. Fund Equity (Continued)

#### Flow Assumptions (Continued)

**Net Position** – Net position represents the difference between assets and liabilities in reporting which utilizes the economic resources measurement focus. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowing used (i.e., the amount that the County has spent) for the acquisition, construction or improvement of those assets. Net position is reported as restricted using the same definition as used for restricted fund balance as described in the section above. All other net position is reported as unrestricted.

The County applies restricted resources first when an expense is incurred for purposes for which both restricted and unrestricted net assets are available.

#### K. Use of Estimates

The preparation of financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities, the disclosure of contingent assets and liabilities at the date of the financial statements, and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

#### L. Tax Abatement Agreements

During the year ended December 31, 2017, the County implemented GASB Statement No. 77, *Tax Abatement Disclosures*. This statement requires the County to disclose information for any tax abatement agreements either entered into by the County, or agreements entered into by other governments that reduce the County's tax revenues.

#### NOTE 2. BUDGETS AND BUDGETARY ACCOUNTING

#### **Budget process**

An operating budget is legally adopted each fiscal year for the general fund only. Special revenue funds are not budgeted. Capital project funds are project length budgets.

- a) Prior to the start of the new fiscal year the County Manager submits to the Board of Commissioners a proposed operating budget for the General Fund only. The operating budget includes proposed expenditures and the means of financing them.
- b) Public hearings are conducted to obtain taxpayer comments, giving notice thereof at least ten days in advance by publication in the official organ of Stewart County.
- c) The budget is then revised as necessary and adopted by the Commission.
- d) The budget as adopted may be revised as necessary and adopted by the Commission.
- e) Formal budgetary integration has been employed. The budget for the General Fund is adopted on a basis consistent with GAAP.
- f) Budgeted amounts are as originally adopted or as amended by the Commission.

The appropriated budget is prepared on a detailed line item basis. Expenditures are budgeted by department. The legal level of control (the level at which expenditures may not legally exceed appropriations) is by department. Budget revisions at this level are subject to final review by the Board of Commissioners. Within these control levels, the County Manager may transfer appropriations without Commission approval for any line except salaries, travel and capital outlay.

#### **Excess expenditures over appropriations**

The following departments had excess of actual expenditures over appropriations for the fiscal year ended December 31, 2021:

Department	 Excess
General Fund	
Judicial:	
Probate court	\$ (1,013)
Public works	
Solid waste collection	(231,633)
Landfill post-closure	(21,281)

#### NOTE 2. BUDGETS AND BUDGETARY ACCOUNTING (CONTINUED)

#### **Deficit fund balance**

The Community Development Block Grant ("CDBG") Fund had a deficit fund balance of \$44,272 for the fiscal year ended December 31, 2021. This deficit fund balance will be eliminated as the final drawdown is reimbursed from the grant project.

#### NOTE 3. DEPOSITS AND INVESTMENTS

**Credit Risk.** State statutes authorize the County to invest in obligations of the State of Georgia or other states; obligations issued by the U.S. government; obligations fully insured or guaranteed by the U.S. government or by a government agency of the United States; obligations of any corporation of the U.S. government; prime bankers' acceptances; the local government investment pool established by state law; repurchase agreements; and obligations of other political subdivisions of the State of Georgia. The County had no investments as of December 31, 2021.

**Interest Rate Risk.** The County does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

Custodial Credit Risk – Deposits. The County does not have a formal policy for custodial credit risk. Custodial credit risk for deposits is the risk that, in the event of the failure of a depository financial institution, a government will not be able to recover deposits or will not be able to recover collateral securities that are in the possession of an outside party. The County limits its exposure to custodial credit risk by requiring deposits to be collateralized in accordance with State law. State statutes require all deposits and investments (other than federal or state governmental instruments) to be collateralized by depository insurance, obligations of the U.S. government, or bonds of public authorities, counties or municipalities. The County's funds are on deposit in a credit union which is a member of National Credit Union Administration ("NCUA") applicable accounts are insured up to \$250,000, additionally the credit union has obtained an irrevocable standby letter of credit from the Federal Home Loan Bank of Atlanta with an amount available of \$5,000,000.

The County's policy is to deposit any available excess funds into interest-bearing money market accounts or certificates of deposit. The county had no certificates of deposit as December 31, 2021.

#### NOTE 4. RECEIVABLES

Property tax receivables have been reduced to their estimated net realizable value. Estimated uncollectible amounts are based upon historical experience rates and result in a direct reduction of the related revenue amount at the end of the period. The net receivables collected during the year ended December 31, 2021, and collected by February 28, 2022, are recognized as revenues in the year ended December 31, 2021. Net receivables estimated to be collected subsequent to the end of February are deferred as of December 31, 2021, and recorded as revenue when received. Prior year levies were recorded using substantially the same principles, and remaining receivables are reevaluated annually.

Emergency Medical Service ("EMS") Fund accounts receivable are all collections after December 31, 2021 for dates of service on that date or before. Amounts are recorded net of third-party payor allowances and discounts. Patients self-pay accounts are generally considered uncollectible.

Receivables consisted of the following at December 31, 2021:

	 General	TIA	SPLOST	S	PLOST
Receivables:					
Taxes	\$ 748,584	\$	-	\$	-
Accounts	-		-		-
Due from other governments	 34,289		52,864		42,072
Gross receivables	782,873		52,864		42,072
Less allowance	 54,419				
Net total receivables	\$ 728,454	\$	52,864	\$	42,072

	N	onmajor				
	Gov	<u>rernmental</u>	EMS	Total		
Receivables:						
Taxes	\$	-	\$ -	\$	748,584	
Accounts		6,525	455,808		462,333	
Due from other governments		220,894	 		350,119	
Gross receivables		227,419	455,808		1,561,036	
Less allowance			 409,722		464,141	
Net total receivables	\$	227,419	\$ 46,086	\$	1,096,895	

State law requires that property taxes be based on assessed value, which is 40% of market value. All real and personal property (including motor vehicles) are valued as of January 1 of each year and must be returned for tax purposes by March 1. With the exception of motor vehicles and the property of public utilities, which are valued by the State Revenue Department, all assessments are made by a joint Board of Tax Assessors of Stewart County.

#### NOTE 4. RECEIVABLES (CONTINUED)

Exemptions are permitted for certain inventories. A homestead exemption is allowed for each taxpayer that is a homeowner and resides in the household as of January 1. There are other exemptions provided by the state and local laws.

Upon completion of all assessments and tax returns, the information is turned over to the County Tax Commissioner for compilation of the tax digest. The completed tax digest must be submitted to the State Revenue Commissioner for approval who must ascertain that real property on the tax digest is in compliance with state law. The State Revenue Commissioner has the option to withhold certain state funding if the mandated 40% level is not reached.

The Stewart County Tax Commissioner distributes tax notices and collects tax payments. Motor vehicle ad valorem taxes are due based upon the birthday of the owner. The 2020 property tax was levied on September 25, 2020 and mailed on October 6, 2020 with a due date of December 20, 2020. The County bills and collects its own property taxes as well as taxes for the State and County School District. Collections of the County taxes and their remittances are accounted for in the Tax Commissioner's Custodial Fund.

#### NOTE 5. CAPITAL ASSETS

Capital asset activity for the fiscal year ended December 31, 2021, is as follows:

	ı	Beginning		_	ecreases	_	ransfers		Ending Balance
Governmental activities	_	Balance	 ncreases		ecreases		ransters		Balance
Capital assets, not being depreciated:									
Land	\$	368,408	\$ -	\$	-	\$	-	\$	368,408
Construction in progress		79,797	 456,059						535,856
Total		448,205	 456,059					_	904,264
Capital assets, being depreciated:									
Building and improvements		14,823,551	-		(19,506)		-		14,804,045
Equipment, furniture, and vehicles		3,284,315	211,410		-		-		3,495,725
Infrastructure		1,575,118	 		<u>-</u>				1,575,118
Total		19,682,984	211,410		(19,506)				19,874,888
Less accumulated depreciation for:									
Building and improvements		4,147,918	378,657		(15,948)		-		4,510,627
Equipment, furniture, and vehicles		2,565,573	174,992		-		-		2,740,565
Infrastructure		469,182	62,745		-		-		531,927
Total		7,182,673	 616,394		(15,948)				7,783,119
Total capital assets, being									
depreciated, net		12,500,311	 (404,984)		(3,558)				12,091,769
Governmental activities									
capital assets, net	\$	12,948,516	\$ 51,075	\$	(3,558)	\$	<u> </u>	\$	12,996,033

#### NOTE 5. CAPITAL ASSETS (CONTINUED)

Capital asset activity for the fiscal year ended December 31, 2021 (Continued):

	eginning Balance	In	creases	Deci	eases	Trai	nsfers	Ending Balance
Business-type activities								
Capital assets, not being depreciated:								
Land	\$ 19,762	\$	84,659	\$		\$		\$ 104,421
Total	 19,762		84,659					 104,421
Capital assets, being depreciated:								
Buildings and improvements	881,093		-		-		-	881,093
Equipment, furniture and vehicles	12,531		19,764		-		-	32,295
Total	893,624		19,764		-			 913,388
Less accumulated depreciation for:								
Buildings and improvements	469,335		-		-		-	469,335
Equipment, furniture and vehicles	12,531		73,057		-		-	85,588
Total	481,866		73,057					554,923
Total capital assets, being								
depreciated, net	 411,758		(53,293)					 358,465
Business-type activities								
capital assets, net	\$ 431,520	\$	31,366	\$		\$	_	\$ 462,886

Depreciation expense was charged to functions/programs of the County as follows:

Governmental activities	
General government	\$ 307,489
Public safety	67,822
Public works	227,785
Culture and recreation	 13,298
Total depreciation expense - governmental activities	\$ 616,394
Business-type activities:	
EMS	\$ 73,057
Total depreciation expense - business-type activities	\$ 73,057

#### NOTE 6. LONG-TERM DEBT

The following is a summary of long-term debt activity for the primary government for the fiscal year ended December 31, 2021:

	В	eginning					ļ	Ending	Dι	ie Within
	!	Balance	A	Additions		Reductions		Balance		ne Year
Governmental activities										
Financed purchases payable	\$	181,280	\$	148,110	\$	92,412	\$	236,978	\$	89,734
Landfill post-closure care		185,724		8,995				194,719		12,470
Totals	\$	367,004	\$	157,105	\$	92,412	\$	431,697	\$	102,204
Business-type activities										
Financed purchases payable	\$	207,474	\$	<u>-</u>	\$	91,194	\$	116,280	\$	84,089
Totals	\$	207,474	\$	-	\$	91,194	\$	116,280	\$	84,089

**Financed Purchases from Direct Borrowings – Governmental.** The County has entered into financed purchase agreements for the acquisition of various equipment and vehicles. Financed purchases for the governmental activities are being repaid by the TIA Fund. These agreements qualify as financed purchases for accounting purposes and, therefore, have been recorded at the present value as of the inception date. For governmental activities, the financed purchases were executed during May 2016, May 2019, and October 2021. The interest rate ranges from 2.56% - 4.10%. Title passes to the County at the end of the financed term.

The debt service requirements to maturity are as follows:

Fiscal year ending  December 31,	<u>Pri</u>	ncipal	In	terest	Total
2022 2023 2024	\$	89,734 76,372 70,872	\$	8,571 5,400 1,410	\$ 98,305 81,772 72,282
Total	\$ 2	236,978	\$	15,381	\$ 252,359

**Financed Purchases from Direct Borrowings – Business-type Activities.** The County has entered into financed purchase agreements for the acquisition of various equipment and vehicles. Financed purchases for the business-type activities are being repaid through the EMS Fund. These agreements qualify as financed purchases for accounting purposes and, therefore, have been recorded at the present value as of the inception date. For business-type activities, the financed purchases were executed during November 2017, November 2018 and June 2018. The interest rate ranges from 4.50 – 5.60%. Title passes to the County at the end of the financed term.

#### NOTE 6. LONG-TERM DEBT (CONTINUED)

The debt service requirements to maturity are as follows:

Fiscal year ending December 31,	Principal	Interest	Total			
2022 2023	\$ 84,089 32,191	. ,	\$ 88,778 32,921			
Total	\$ 116,280	5,419	\$ 121,699			

Landfill Post-Closure Costs. Effective 1991, the County closed its landfill and no additional waste has been accepted. According to state and federal laws and regulations, the County must perform certain maintenance and monitoring functions at the site for a minimum of 30 years. As of December 31, 2021, the County has a remaining 15 years of monitoring. Engineering studies estimate post-closure costs of approximately \$194,719 over the 15-year period. These costs are based on the amount that would be paid if all equipment, facilities, and services required to monitor and maintain the landfill were acquired as of December 31, 2021. Actual costs may be higher due to changes in inflation, changes in technology, or changes in regulations. Should any problems occur during this post-closure period, the costs and time period required for the maintenance and monitoring functions may substantially increase.

#### NOTE 7. INTERFUND TRANSACTIONS

The composition of interfund balances as of December 31, 2021, are as follows:

			Dι	ie From		
		General Fund		OST 2019 Fund	lonmajor vernmental Funds	 Total
Due To	_					
General Fund	\$	-	\$	6,205	\$ 216,394	\$ 222,599
EMS Fund		80,625		-	-	80,625
TIA Fund		26,450			 	 26,450
Total	\$	107,075	\$	6,205	\$ 216,394	\$ 329,674

These amounts represent short-term receivables and payables. The balances resulted from the time lag between the dates that: 1) interfund goods and services are provided or reimbursable expenditures occur, 2) transactions are recorded in the accounting system, and 3) payments between funds are made.

#### NOTE 7. INTERFUND TRANSACTIONS (CONTINUED)

Interfund transfers for the year ended December 31, 2021, are as follows:

		Trans	fer To	)			
	General Fund	TIA Fund	SPL	.OST 2019 Fund	Gov	onmajor ernmental Funds	Total
Transfer From							
General Fund	\$ -	\$ 260,000	\$	21,599	\$	-	\$ 281,599
Other Govt Funds	83,925	-		-		-	83,925
EMS Fund	753,267	_				22,936	776,203
Total	\$ 837,192	\$ 260,000	\$	21,599	\$	22,936	\$ 1,141,727

Transfers are used to: 1) move revenues from the fund that the statute or budget requires to collect them to the fund that the statute or budget requires to expend them, 2) close out funds no longer used by the County, and 3) use unrestrictive revenues collected in the General Fund and enterprise funds to finance various programs accounted for in other funds in accordance with budgetary authorizations.

#### NOTE 8. DEFINED CONTRIBUTION PENSION PLAN

#### Plan Description

Effective July 1, 2016, county employees are covered by the Association County Commissioners of Georgia Defined Contribution Plan Program, ACCG 401(a) Defined Contribution Plan for Talbot County Employees. This plan covers full time employees whom work at least 30 hours of service per week for compensation. Under the plan, the County contributes 6% of participating employee's compensation. Plan provisions and contribution requirements are established and may be amended by a resolution of the Talbot County Commission. Employees will also have the option to participate in a 457(b) Eligible Deferred Compensation Plan with no matching contributions from the County. The County's contribution and the employee contributions to the 401(a) plan for the year ended December 31, 2021 was \$11,538 and \$15,880, respectively. Total payroll for the year ended December 31, 2021 was \$588,788. The employee contributions to the 457(b) plan for the year ended December 31, 2021 was \$588,788. Total payroll for the year ended December 31, 2021 was \$588,788.

#### NOTE 9. RISK MANAGEMENT

The County is exposed to various risks of losses related to torts; thefts of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The County participates in the Association of County Commissioners of Georgia ("ACCG") Group Self-Insurance Workers' Compensation Fund and the Interlocal Risk Management Agency Property and Liability Insurance Fund, public entity risk pools currently operating as common risk management and insurance programs for member local governments.

#### NOTE 9. RISK MANAGEMENT (CONTINUED)

As part of these risk pools, the County is obligated to pay all contributions and assessments as prescribed by the pools, to cooperate with the pools' agents and attorneys, to follow loss reduction procedures established by the funds, and to report as promptly as possible, and in accordance with any coverage descriptions issued, all incidents which could result in the funds being required to pay any claim of loss. The County is also to allow the pools' agents and attorneys to represent the County in investigation, settlement discussions and all levels of litigation arising out of any claim made against the County within the scope of loss protection furnished by the funds.

The fund is to defend and protect the members of the fund against liability or loss as prescribed in the member government contract and in accordance with the workers' compensation law of Georgia. The fund is to pay all costs taxed against members in any legal proceeding defended by the members, all interest accruing after entry of judgment, and all expenses incurred for investigation, negotiation, or defense.

There have been no significant reductions of insurance coverage from coverage in the prior year and settlement amounts have not exceeded insurance coverage for the current year or the three prior years.

#### NOTE 10. JOINT VENTURE

#### **River Valley Regional Commission**

Under Georgia law, the County, in conjunction with other cities and counties in the 16-county west central Georgia area, is a member of the River Valley Regional Commission ("RC") and is required to pay annual dues thereto. During its year ended December 31, 2021, the County paid \$3,582 in such dues. Membership in an RC is required by the Official Code of Georgia Annotated ("O.C.G.A.") §50-8-34 which provides for the organizational structure of the RC in Georgia.

The RC Board membership includes the chief elected official of each county and municipality of the area. The O.C.G.A. §50-8-39.1 provides that the member governments are liable for any debts or obligations of an RC. Separate financial statements may be obtained from: River Valley Regional Commission, 228 West Lamar Street, Americus, Georgia 31709.

#### Lower Chattahoochee Regional Transit ("Authority")

The Authority was created by an act of the Georgia State Legislature in 2012 to provide transportation services, acquire, equip and maintain equipment necessary to maintain all modes of transportation (primarily shuttle vans and buses) for the counties of Stewart, Randolph and Quitman. The Authority is composed of seven members, two of which are appointed by each county and the seventh is appointed by the other six. The counties pay dues based on the most recent census. In 2021, Stewart County contributed zero. The most recent financial statements of the Authority may be obtained by contacting the Authority at P.O. Box 1908, Columbus, Georgia 31902.

#### NOTE 11. COMMITMENTS AND CONTINGENCIES

#### A. Litigation

During the course of normal operations of the County, various claims and lawsuits arise. The County attorney has advised that there are no potential liabilities that will impair the position as of the date of this audit report.

#### B. Grant Contingencies

The County has received federal and state grants for specific purposes that are subject to review and audit by the grantor agencies or their designee. These audits could result in a request for reimbursement to the grant or agency for costs disallowed under terms of the grant. Based on prior experience, the County believes such disallowances, if any, will be immaterial.

#### C. Contractual Commitments

In addition to the liabilities enumerated in the balance sheet at December 31, 2021, the County has contractual commitments on uncomplete construction of approximately \$241,451.

#### NOTE 12. TAX ABATEMENT AGREEMENTS

On March 31, 2020 the County, together with the Southwest Georgia Regional Development Authority (Authority) and the Stewart County Board of Education (BOE) signed a Memorandum of Understanding with SR Lumpkin, LLC and its successors (Silicon Ranch) for the development and operation of a solar energy production facility in Stewart County. Contingent upon Silicon Ranch commencing construction of the Project before December 31, 2021, and closing of a bond issuance on or before December 31, 2020 the Commissioners with the consent of the BOE shall provide to Silicon Ranch a payment in lieu of taxes (PILOT) as to the personal property improvements over a 25 year ten, commencing when the project begins commercial operation, but not later than December 31, 2022. Annual PILOT payments will be \$137,739 per year payable as follows: \$60,000 each to the Board of Commissioners and the BOE and \$17,739 to the Development Authority. Based on the 2021 total millage of 26.665 the tax savings will range from \$723,799 in the first year to \$43,637 in the last nine years.

#### NONMAJOR GOVERNMENTAL FUNDS

#### **Special Revenue Funds**

Special revenue funds are used to account for and report the proceeds of specific revenue sources that are restricted or committed to expenditures for specified purposes other than debt service or capital projects.

**Parks Fund** – To hold funds assigned by the Board of Commissioners to maintain or redevelop the County (formally RV) park.

**Condemnation of Controlled Substances Money** – To account for the collection of funds and property seizures by the Sheriff's Department.

**Sheriff's Grant Account** – This fund accounts for the collection of fees for background checks, donations and other revenues which supplement the Sheriff's Department operations.

**Jail Construction and Staffing Fund** – This fund accounts for fines restricted by State law for jail operations and construction.

**E-911 Fund** – To account for the receipt of E-911 charges for telephone service and the disbursement of fees to Early County, Georgia pursuant to the agreement dated June 22, 2016 for Early County to operate an E-911 service for the benefit of the citizens of Stewart County.

**Drug Abuse Education & Treatment Fund** – This fund accounts for fines restricted by State law for drug abuse treatment and educational purposes.

Law Library Fund – This fund accounts for fines restricted by State law for Law Library operations within the County.

#### **Capital Projects Funds**

Capital projects funds are used to account for and report financial resources that are restricted, committed, or assigned to expenditure for capital outlays, including the acquisition or construction of capital facilities and other capital assets.

**CDBG Fund** – This fund is used to account for road and drainage project using Community Development Block Grant funds.

**2013 SPLOST Fund** – This fund was established to account for the proceeds of SPLOST tax monies collected and the projects approved for those funds.

#### COMBINING BALANCE SHEET NONMAJOR GOVERNMENTAL FUNDS DECEMBER 31, 2021

	Special Revenue Funds										
				demnation ontrolled		Sheriff's		Jail nstruction			
		Parks	Substances			Grant		& Staffing		E-911	
		Fund	Money			Fund		Fund		Fund	
ASSETS											
Cash and cash equivalents Accounts receivable	\$	10,623 -	\$	2,480	\$	1,294 -	\$	15,568 -	\$	15,449 6,525	
Due from other governments										-	
Total assets	\$	10,623	\$	2,480	\$	1,294	\$	15,568	\$	21,974	
LIABILITIES											
Accounts payable Due to other funds	\$	- -	\$	- -	\$	- -	\$	- -	\$	12,275 -	
Total liabilities										12,275	
FUND BALANCES											
Restricted for:											
Judicial		-		- 0.400		4 204		- 45 500		- 0.000	
Public safety Culture and recreation		- 10,623		2,480		1,294		15,568		9,699	
Capital projects		10,023		-		-		-		-	
Unassigned										-	
Total fund balances		10,623		2,480		1,294		15,568		9,699	
Total liabilities and											
fund balances	\$	10,623	\$	2,480	\$	1,294	\$	15,568	\$	21,974	

					Capital Pr	oject l	Funds		Totals
Drug Abuse Education & Treatment Fund		Law Library		CDBG Fund		2013 SPLOST Fund		Total Nonmajor Governmental	
\$	51,802 - -	\$	72,269 - -	\$	92 - 220,894	\$	145,421 - -	\$	314,998 6,525 220,894
\$	51,802	\$	72,269	\$	220,986	\$	145,421	\$	542,417
\$	<u>-</u>	\$	- -	\$	48,864 216,394	\$	- -	\$	61,139 216,394
	<u>-</u>		-		265,258		<u>-</u>		277,533
	-		72,269		-		-		72,269
	51,802		-		-		-		80,843
	-		-		-		- 145,421		10,623 145,421
					(44,272)		-		(44,272)
	51,802		72,269		(44,272)	_	145,421		264,884
\$	51,802	\$	72,269	\$	220,986	\$	145,421	\$	542,417

# COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NONMAJOR GOVERNMENTAL FUNDS FOR THE FISCAL YEAR ENDED DECEMBER 31, 2021

		Special Revenue Funds							
		Condemnation		Jail					
		of Controlled	Sheriff's	Construction					
					<b>5</b> 044				
	Parks	Substances	Grant	& Staffing	E-911				
	Fund	Money	Fund	Fund	Fund				
Revenues									
Intergovernmental	\$ -	\$ -	\$ -	\$ -	\$ -				
Charges for services	-	-	-	-	85,119				
Fines and forfeitures	-	-	-	8,826	-				
Interest revenue									
Total revenues				8,826	85,119				
Expenditures									
Current:									
Judicial	_	_	_	_	_				
Public safety	-	567	683	2,976	167,730				
Public works	_	-	-	-	-				
Capital outlay	-	_	-	-	_				
Total expenditures	-	567	683	2,976	167,730				
Excess (deficiency) of									
revenues over (under)									
		(507)	(000)	F 0F0	(00.044)				
expenditures	<u>-</u>	(567)	(683)	5,850	(82,611)				
Other financing									
sources (uses)									
Transfer in	-	_	_	-	83,925				
Transfers out									
Total other financing									
sources (uses)	_	_	_	_	83,925				
sources (uses)					00,920				
Net change in fund balances	-	(567)	(683)	5,850	1,314				
Fund balances,									
beginning of year	10,623	3,047	1,977	9,718	8,385				
Fund balances,									
end of year	\$ 10,623	\$ 2,480	\$ 1,294	\$ 15,568	\$ 9,699				

					Capital Pr	oject F	unds	Totals
Edu Tre	Drug Abuse Education & Treatment Fund		Law Library		CDBG Fund		2013 SPLOST Fund	Total onmajor vernmental
\$	1,295 - 1,295	\$	- 431 - 431	\$	419,578 - - - - 419,578	\$	1,135 1,135	\$ 419,578 85,119 10,552 1,135 516,384
	- - - -		1,030	_	463,942 463,942		78,446 78,446	 1,030 171,956 - 542,388 715,374
	1,295		(599)		(44,364)		(77,311)	 (198,990)
	-		<u>-</u>		-		- (22,936)	 83,925 (22,936)
							(22,936)	60,989
	1,295		(599)		(44,364)		(100,247)	(138,001)
	50,507		72,868		92		245,668	 402,885
\$	51,802	\$	72,269	\$	(44,272)	\$	145,421	\$ 264,884

## SCHEDULE OF EXPENDITURES OF SPECIAL PURPOSE LOCAL OPTION SALES TAX PROCEEDS - 2013 ISSUE FOR THE FISCAL YEAR ENDED DECEMBER 31, 2021

<b>Project Description</b>		Estima	ted C	ost	Expenditures					
Per SPLOST Referendum		Original		Current	F	Prior Years	Cu	rrent Year		Total
EMS and Fire Equipment and Capital Improvements	\$	175,000	\$	175,000	\$	193,933	\$	78,446	\$	272,379
Ambulance		130,000		130,000		-		-		-
Construction of County Courthouse Restoration		125,000		125,000		-		-		-
Construction of County Jail Renovation		275,000		275,000		-		-		-
Road Maintenance Equipment		200,000		-		-		-		-
E-911 Equipment		250,000		250,000		60,531		-		60,531
Construction and Repair of Roads, Streets and Bridges		175,000		175,000		85,724		-		85,724
Water System Improvements		100,000		100,000		50,000		-		50,000
City of Richmond		600,000		600,000		620,310		-		620,310
City of Lumpkin		600,000		600,000		620,310				620,310
	\$	2,630,000	\$	2,430,000	\$	1,630,808	\$	78,446	\$	1,709,254
Transfers to Ef	MS F	und for SPLO	ST ap	proved expen	diture	es		22,936		
							\$	101,382		

## SCHEDULE OF EXPENDITURES OF SPECIAL PURPOSE LOCAL OPTION SALES TAX PROCEEDS - 2019 ISSUE FOR THE FISCAL YEAR ENDED DECEMBER 31, 2021

Project Description		Estima	ted C		Expenditures					
Per SPLOST Referendum		Original		Current	Р	rior Years	Cu	irrent Year		Total
Construction of County Courthouse/Commission Buildings	\$	150,000	\$	150,000	\$	-	\$	39,253	\$	39,253
Construction of Recreational Facilities		100,000		100,000		-		12,415		12,415
Purchase of Public Safety Equipment		413,360		413,360		-		29,955		29,955
Purchase of E-911 Equipment		100,000		100,000		-		-		-
Ambulance		200,000		200,000		-		-		-
Construction and Repair of Roads, Streets and Bridges		450,000		450,000		-		-		-
Bank Charges		-		-		176		5		181
City of Richland		593,320		593,320		138,257		119,017		257,274
City of Lumpkin		593,320		593,320		138,257		119,017		257,274
	\$	2,600,000	\$	2,600,000	\$	276,690	\$	319,662	\$	596,352
Transfers to G	enera	ll Fund for SPI	_OS1	Γ approved exp	pendit	ures		21,599		
							\$	341,261		

# COMMUNITY DEVELOPMENT BLOCK GRANT PROGRAM 18p-y-128-1-6027 PROJECT COST SCHEDULE FOR THE FISCAL YEAR ENDED DECEMBER 31, 2021

	Activity	Activity			Expenditures					
Project Activity	Number		Budget	Pr	ior Years	Cu	rrent Year		Total	
Acquisition of Property	P-001P01	\$	15,000	\$	5,268	\$	3,500	\$	8,768	
Contingencies	C-022-00		55,593		-		-		-	
Engineering- Street Improv										
Flood and Drainage	T-03K-00		67,972		55,235		5,098		60,333	
Flood and Drainage Facilities	P-03K-02		566,435		-		443,644		443,644	
Administration	A-21A-00		45,000		16,300		11,700		28,000	
Totals		\$	750,000	\$	76,803	\$	463,942	\$	540,745	

#### **CUSTODIAL FUNDS**

**Clerk of Superior Court** – To account for all monies received by the Clerk of Superior Court on behalf of individuals, private organizations, other governmental units, and other funds.

**Probate Court** – To account for the collection of fees for firearms licenses, certificates, marriage licenses, passports, etc., which are disbursed to other parties.

**Sheriff** – To account for all monies received by the Sheriff's Department on behalf of individuals, private organizations, other governmental units, and other funds.

**Tax Commissioner** – To account for the collection and payment to the County and other taxing units of the property taxes levied, billed, and collected by the Tax Commissioner on behalf of the County and other taxing units.

**Magistrate Court** – To account for the receipt and disbursement of court-ordered fines and fees made on behalf of third parties.

#### COMBINING STATEMENT OF FIDUCIARY NET POSITION CUSTODIAL FUNDS DECEMBER 31, 2021

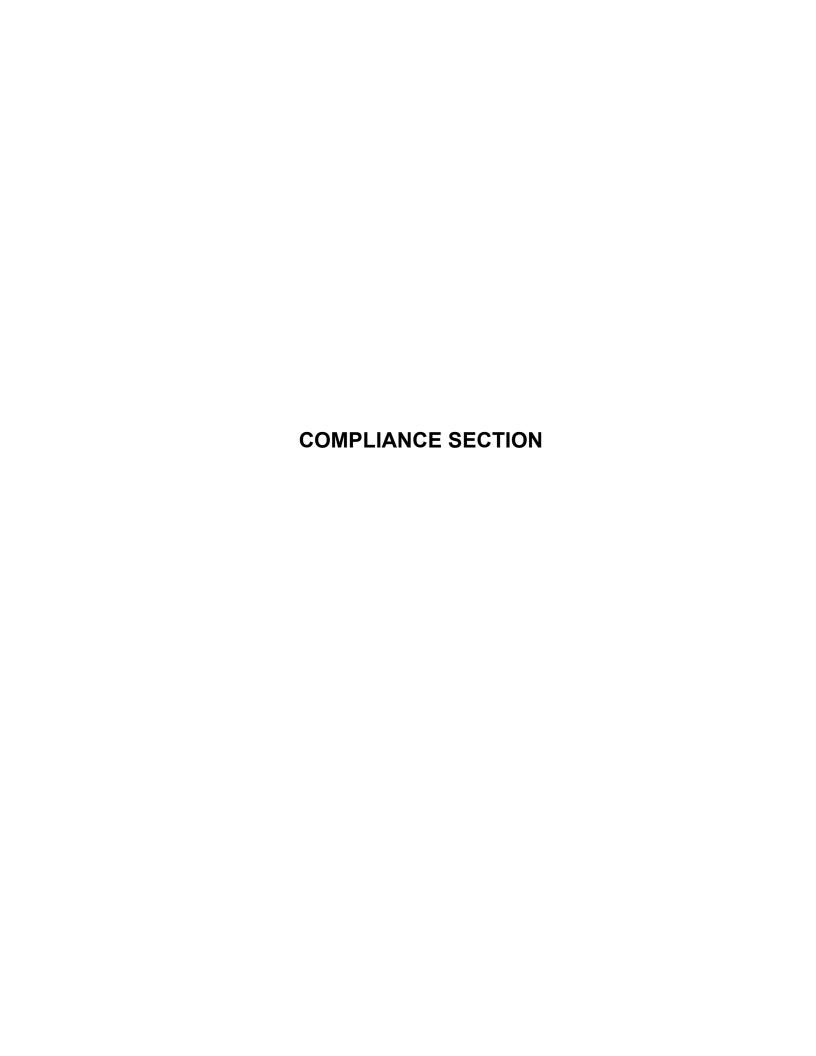
ASSETS	Cleri	of Superior Court	I	Probate Court	Sheriff		
Cash and cash equivalents Taxes receivable	\$	104,376	\$	2,343	\$	14,489	
Total assets	\$	104,376	\$	2,343	\$	14,489	
LIABILITIES  Due to others Uncollected taxes	\$	11,022 	\$	2,015	\$	<u>-</u>	
Total liabilities	\$	11,022	\$	2,015	\$		
NET POSITION  Restricted for individuals, organizations, and other governments	\$	93,354	\$	328	\$	14,489	

Co	Tax Commissioner		agistrate Court	Total		
\$	814,946 966,671	\$	11,064 -	\$	947,218 966,671	
\$	1,781,617	\$	11,064	\$	1,913,889	
\$	789,741 966,671	\$	- -	\$	802,778 966,671	
\$	1,756,412	\$		\$	1,769,449	
\$	25,205	\$	11,064	\$	144,440	

## COMBINING STATEMENT OF CHANGES IN FIDUCIARY NET POSITION FIDUCIARY FUNDS FOR THE FISCAL YEAR ENDED DECEMBER 31, 2021

	of Superior Court	Probate Court	Sheriff		
ADDITIONS					
Taxes collected	\$ -	\$ -	\$	-	
Fines and fees collected	 94,463	 47,151		14,090	
Total additons	 94,463	47,151		14,090	
DEDUCTIONS					
Taxes disbursed	-	-		-	
Fines and fees disbursed	 92,350	 60,085		11,641	
Total deductions	 92,350	60,085		11,641	
Change in net position	2,113	(12,934)		2,449	
Net position, beginning of year	 91,241	13,262		12,040	
Net position, end of year	\$ 93,354	\$ 328	\$	14,489	

Co	Tax emmissioner	Magistrate Court	 Total		
\$	3,868,490	\$ - 41,581	\$ 3,868,490 197,285		
	3,868,490	41,581	4,065,775		
	3,865,004	- 40,027	3,865,004 204,103		
	3,865,004	40,027	4,069,107		
	3,486	1,554	(3,332)		
	21,719	 9,510	147,772		
\$	25,205	\$ 11,064	\$ 144,440		





# INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Board of Commissioners of Stewart County, Georgia Lumpkin, Georgia

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of Stewart County (the "County") as of and for the year ended December 31, 2021, and the related notes to the financial statements, which collectively comprise the County's basic financial statements and have issued our report thereon dated June 1, 2023. Our report includes a reference to other auditors who audited the financial statements of the Stewart County Department of Public Health and Stewart County Water and Sewerage Authority, as described in our report on the County's financial statements. This report does not include the results of other auditors' testing of internal control over financial reporting on compliance and other matters that are reported on separately by those auditors.

#### **Report on Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the County's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, we do not express an opinion on the effectiveness of the County's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and, therefore, material weaknesses or significant deficiencies may exist that were not identified. We identified certain deficiencies in internal control, described in the accompanying Schedule of Findings and Responses as items 2021-001 through 2021-005 that we consider to be material weaknesses.

#### **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the County's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards* and which are described in the accompany schedule of findings and responses as item 2021-006.

#### Stewart County, Georgia's Response to Findings

Government Auditing Standards requires the auditor to perform limited procedures on the County's response to the findings identified in our audit and described in the accompanying Schedule of Findings and Responses. The County's response was not subjected to the other auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on the response.

#### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the result of that testing, and not to provide an opinion on the effectiveness of the County's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Stewart County, Georgia's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Mauldin & Jerkins, LLC

Macon, Georgia June 1, 2023

## SCHEDULE OF FINDINGS AND RESPONSES FOR THE FISCAL YEAR ENDED DECEMBER 31, 2021

#### SECTION I SUMMARY OF AUDIT RESULTS

#### **Financial Statements**

Type of auditor's report issued on whether	
the financial statements were prepared in accordance	
with GAAP:	Unmodified
Internal control over financial reporting:	
Material weaknesses identified?	XYesNo
Significant deficiencies identified not considered	
to be material weaknesses?	Yes <u>X</u> No
Noncompliance material to financial statements noted?	XYesNo

#### Federal Awards

There was not a Single Audit of major federal programs as of December 31, 2021 due to the total amount expended being less than \$750,000.

## SCHEDULE OF FINDINGS AND RESPONSES FOR THE FISCAL YEAR ENDED DECEMBER 31, 2021

### SECTION II FINANCIAL STATEMENT FINDINGS AND RESPONSES

#### 2021 - 001. - General Accounting Matters/Close Out Procedures

**Criteria:** Internal control is a process designed to provide reasonable assurance about the achievement of an entity's objectives with regard to the reliability of financial reporting, effectiveness and efficiency of operations, and compliance with applicable laws and regulations. Internal control is also a process of safeguarding assets against unauthorized acquisition, use, or disposition, and includes controls related to financial reporting and operations objectives. Generally accepted accounting principles require assets, liabilities, revenues and expenditures to be recognized in the accounting period in which they become both measurable and available. Further, a fundamental principle in accounting and financial reporting is the notion of timely recognition and recording of financial and non-financial transactions and activities.

**Condition**: During our audit, we noted an inordinate amount of accounting, reporting and reconciling not being properly performed and reviewed during the fiscal year which required a significant effort to close the County's 2021 fiscal year. Significant adjustments were determined and required to be recorded in the months that followed December 31, 2021. Specifically, we noted a lack of timely and accurate financial and non-financial information needed:

- to properly review bank reconciliations;
- to properly maintain the accounts payable on a periodic basis throughout the year;
- · to accurately maintain and record the County's capital assets; and
- to close-out and report activities, events and transactions on a periodic basis

**Context:** We addressed the matter with the County officials who were able to provide all respective details and reconciliations as of and for the year ended December 31, 2021.

**Effects:** The ultimate effect of the above condition is the potential for errors and irregularities to occur and not be detected and corrected in a timely manner.

**Cause:** There was a lack of appropriate controls implemented at the County during the fiscal year to properly maintain financial and non-financial information and to properly close out the year-end.

**Recommendation:** We recommend the County consider a variety of options in addressing the above condition. The County should consider and evaluate its strengths and weaknesses relative to the accounting function, and take measures to address the concerns noted above with a goal of providing timely recording, reconciling and reporting of County operations and financial and non-financial activities. We also recommend the County seek the expertise of a technician to come in and diagnose the issues with the County's accounting software related to accounts payable and capital assets to improve the accuracy of the County's financial reporting.

#### SCHEDULE OF FINDINGS AND RESPONSES FOR THE FISCAL YEAR ENDED DECEMBER 31, 2021

### SECTION II FINANCIAL STATEMENT FINDINGS AND RESPONSES

#### 2021 - 001. - General Accounting Matters/Close Out Procedures (Continued)

Views of Responsible Officials and Planned Corrective Action: We concur with the finding. We will continue to review and improve policies and procedures in an effort to eliminate error and identify deficiencies from both operational and financial perspectives.

#### 2021 – 002. Segregation of Duties

**Criteria:** Internal controls should be in place which provide reasonable assurance that an individual cannot misappropriate funds without such actions being detected during the normal course of business.

**Condition:** Appropriate segregation of duties does not exist among recording, distribution, and reconciliation of cash accounts and other operational functions in the various funds possessed by the County.

**Context:** Several instances of overlapping duties were noted during interviews regarding internal control procedures. This was noted in the following offices/departments:

- County The County does not have sufficient segregation of duties for the office. It was noted that two
  individuals performed the majority of the operational and accounting functions for the County.
- EMS Department The same individual who opens the mail is also involved with preparing deposits, receipting, and deposits cash at the bank. Additionally, no one reviews the bank reconciliations.
- Clerk of Court The same individual who deposits cash also reconciles bank statements, maintains the cash receipt journal, maintains access to cash, authorizes and writes the checks.
- Probate Court The same individual who handles cash also maintains the cash receipt journal, prepares the
  deposit, deposits cash receipts, writes checks, signs checks, prepares the bank reconciliation and reviews
  bank reconciliation.
- Magistrate Court The same individual who prepares deposits also deposits cash at the bank, reconciles bank statements, maintaining access to the cash, and prepares checks. Additionally, an individual who opens mail also maintains the cash receipts journal.
- Sheriff's Office The same individual who has access to cash also prepares the bank deposits, deposits cash at the bank, signs checks and reconciles bank statements.
- Tax Commissioner The same individual who opens the mail can deposit cash receipts. Additionally, an individual who prepares and authorizes checks also reconciles the bank statements.

**Effect:** Failure to properly segregate duties among recording, distribution, and reconciliation of accounts can lead to misappropriation of funds that is not detected during the normal course of business.

#### SCHEDULE OF FINDINGS AND RESPONSES FOR THE FISCAL YEAR ENDED DECEMBER 31, 2021

## SECTION II FINANCIAL STATEMENT FINDINGS AND RESPONSES (CONTINUED)

#### 2021 - 002. Segregation of Duties (Continued)

**Recommendation:** The duties of recording, distribution, and reconciliation of accounts should be segregated among employees. There should also be a process in which an individual reviews the bank reconciliations and documents their approval of them.

Views of Responsible Officials and Planned Corrective Action: We concur. The offices are in the process of reviewing their respective systems to evaluate and determine the most efficient and effective solution to properly segregate duties among recording, distribution, and reconciliation of accounts to provide reasonable assurance that an individual cannot misappropriate funds without being detected during the normal course of business.

#### **2021 – 003. – Fund Accounting**

**Criteria:** Local governments are required to adopt and use the Georgia Department of Community Affairs ("DCA") uniform chart of accounts for their accounting records. In addition, local governments must adhere to the provisions of the DCA uniform chart of accounts for the use of account numbers. All financial activity should be recognized in a general ledger for each applicable fund in compliance with state law.

**Condition**: During our audit, we noted the County did not properly maintain trial balances and general ledgers for a significant number of funds without requiring an extensive amount of time and assistance with the development and completion of the trial balances.

**Context:** We addressed the matter with the County officials who were able to provide all respective general ledgers as of and for the year ended December 31, 2021.

**Effects:** The ultimate effect of the above condition is the potential for errors and irregularities to occur and not be detected and corrected in a timely manner.

**Cause:** There was a lack of appropriate controls implemented at the County during the fiscal year to properly maintain financial trial balances for all required funds.

**Recommendation:** We recommend the County consider a variety of options in addressing the above condition. The County needs to consider and evaluate its strengths and weaknesses relative to the accounting function, and take measures to address the concerns noted above with a goal of providing timely recording, reconciling and reporting of County operations and financial and non-financial activities. We also recommend the County seek the expertise of a technician to come in and diagnose the issues with the County's accounting software related to the accounts payable and capital assets to improve the overall audit.

## SCHEDULE OF FINDINGS AND RESPONSES FOR THE FISCAL YEAR ENDED DECEMBER 31, 2021

## SECTION II FINANCIAL STATEMENT FINDINGS AND RESPONSES (CONTINUED)

#### 2021 - 003. - Fund Accounting (Continued)

Views of Responsible Officials and Planned Corrective Action: We concur with the finding. We will continue to review and improve policies and procedures in an effort to eliminate error and identify deficiencies from both operational and financial perspectives.

#### 2021 – 004. – Incomplete Bank Reconciliations

**Criteria:** An essential element of the accounting function is the reconciliation of cash balances in the bank account to the cash reported per the financial statements.

**Condition**: During our audit, we noted bank reconciliations for a significant number of cash accounts across several funds had not been prepared.

**Context:** We addressed the matter with the County officials who were able to provide all respective details and reconciliations as of and for the year ended December 31, 2021.

**Effects:** The ultimate effect of the above condition is the potential for errors and irregularities to occur and not be detected and corrected in a timely manner.

**Cause:** There was a lack of appropriate controls implemented at the County during the fiscal year to properly maintain bank reconciliations for all required funds.

**Recommendation:** We recommend the County implement procedures for reconciling all bank accounts to the general ledger on a monthly basis.

Views of Responsible Officials and Planned Corrective Action: We concur with the finding. We will continue to review and improve policies and procedures in an effort to eliminate error and identify deficiencies from both operational and financial perspectives.

## SCHEDULE OF FINDINGS AND RESPONSES FOR THE FISCAL YEAR ENDED DECEMBER 31, 2021

## SECTION II FINANCIAL STATEMENT FINDINGS AND RESPONSES (CONTINUED)

#### 2021 - 005. - Excess Funds

**Criteria:** The Magistrate Court, Sheriff's Office, Tax Commissioners Office, Clerk of Court, and Probate Court collect funds for the County, State, School and others. Funds should be paid out promptly in the following month. There are no provisions for these entities to hold funds.

**Condition:** Monies are on deposit in the Magistrate Court, Sheriff's Office, Tax Commissioners Office, Clerk of Court, and Probate Court accounts that does not have adequate documentation of source or purpose.

**Context:** At December 31, 2021, the Magistrate Court held excess of \$11,064; the Sheriff's Office held excess cash of \$14,489; the Tax Commissioners Office held excess cash of \$25,205; the Clerk of Court held excess cash of \$93,354; the Probate Court held excess cash of \$327.

Effects: The ultimate effect of the above condition is the potential for misuse of agency monies.

Cause: Month-end reconciliation and accounting procedures are not in place to balance receipts and disbursements.

**Recommendation:** These elected officials should take immediate action to disburse those funds and develop procedures to ensure that funds collected are promptly disbursed or held in accordance with direct order.

Views of Responsible Officials and Planned Corrective Action: We concur with the finding. We will continue to review and improve policies and procedures in an effort to eliminate error and identify deficiencies from both operational and financial perspectives.

#### SCHEDULE OF FINDINGS AND RESPONSES FOR THE FISCAL YEAR ENDED DECEMBER 31, 2021

## SECTION II FINANCIAL STATEMENT FINDINGS AND RESPONSES (CONTINUED)

#### 2021 - 006. - Expenditures in Excess of the Budget

**Criteria:** State law requires the Stewart County adopt an annual balanced budget, and follow procedures that limit expenditures exceeding the budget at the Department level.

**Condition**: Careful monitoring of expenditures compared to budget would alert management and the public to budget violations, and possible misuse of County resources.

**Context:** Expenditures in excess of appropriations were reported in the following:

Department	Excess		
General Fund			
Judicial:			
Probate court	\$	(1,013)	
Public works			
Solid waste collection		(231,633)	
Landfill post-closure		(21,281)	

In addition, the County did not prepare budgets for a significant number of Special Revenue Funds.

**Effects:** The ultimate effect of the above condition is the potential for budget violations and possible misuse of County resources.

**Cause:** Financial statements and budget comparison statements are not reviewed. Budgets were not amended. The county did not record all transactions.

**Recommendation**: Financial statements and budget-to-actual statements should be reviewed by the County manager and the County Clerk prior to the Board of Commissioners meeting. Financial statements to include balance sheet and revenue and expenditure reports with budget comparison should be reviewed and explained at the public meetings. The minutes of the meetings should report that the financial report was presented and accepted. The budget should be amended as often as necessary to provide for source of funds for unbudgeted expenditures.

Views of Responsible Officials and Planned Corrective Action: We concur with the finding. We will continue to review and improve policies and procedures in an effort to eliminate error and identify deficiencies from both operational and financial perspectives.

## SCHEDULE OF FINDINGS AND RESPONSES FOR THE FISCAL YEAR ENDED DECEMBER 31, 2021

## SECTION III FEDERAL AWARDS FINDINGS AND QUESTIONED COSTS

Not applicable.

#### SCHEDULE OF PRIOR YEAR FINDINGS FOR THE FISCAL YEAR ENDED DECEMBER 31, 2021

#### 2020 - 001. Segregation of Duties - Custodial Funds

**Criteria:** Internal control should be in place to assure that funds and assets cannot be misappropriated and go undetected during the normal course of business.

**Condition:** There is not sufficient segregation of duties in the offices of the Tax Commissioner, Superior Court Clerk, Magistrate Court, and Sheriff related to accounting functions.

Auditee Response/Status: Unresolved. See current year finding number 2021 - 002.

#### 2020 - 002. Incomplete Bank Reconciliations

**Criteria:** An essential element of the accounting function is reconciliations of cash balances in the bank accounts to the cash reported on the financial statements.

Condition: Bank reconciliations for the General Fund, EMS Fund and Special Revenue Funds were incomplete.

Auditee Response/Status: Unresolved. See current year finding number 2021 – 004.

#### 2020 - 003. Excess Funds in Accounts of Magistrate Court and Sheriff's Office

**Criteria:** The Magistrate Court and the Sheriff's Office collect funds for the County, State, School and others. Funds should be paid out promptly in the following month. There are no provisions for these entities to hold funds.

**Condition:** Monies are on deposit in the Magistrate Court, and the Sheriff's Office General account that does not have adequate documentation of source or purpose. The Magistrate's receipts journal was incomplete and disbursement were not reconciled to receipts.

Auditee Response/Status: Unresolved. See current year finding number 2021 – 005.

#### 2020 - 004. Financial Statement Presentation

**Criteria:** A Generally accepted government accounting principles require Governmental Funds financial statements to be reported using the current financial resources measurement focus and the modified accrual basis of accounting.

**Condition:** The County does not have adequate accounting procedures to ensure that revenues and expenditures/expenses are recorded and properly classified when a receivable, a liability is incurred, or capital lease purchases. Transactions for the following General Fund cash accounts had not been recorded in the general ledger: NOW Account, Insurance Premium Tax Account, Codification Account, SPLOST Fire Account, Money Market Account, and Savings Accounts.

Auditee Response/Status: Resolved.

#### SCHEDULE OF PRIOR YEAR FINDINGS FOR THE FISCAL YEAR ENDED DECEMBER 31, 2021

#### 2020 - 005. Expenditures in Excess of the Budget

**Criteria:** State law requires the Stewart County adopt an annual balanced budget, and follow procedures that limit expenditures exceeding the budget at the Department level.

**Condition:** Careful monitoring of expenditures compared to budget would alert management and the public to budget violations, and possible misuse of County resources.

Auditee Response/Status: Unresolved. See current year finding number 2021 - 006.

#### 2020 - 006. Purchasing and Procurement

**Criteria:** Purchases made without sufficient documentation.

**Condition:** The County's purchasing policies require issuing a purchase order prior to the purchase of certain items.

Auditee Response/Status: Resolved.

#### 2020 - 007. Employment Verification and Immigration Compliance

**Criteria:** For each new employee the County is required to obtain and keep on file a Form I-9, signed by both the employee and employer certifying. Also, the employer must use E-Verify to confirm employment eligibility for all new hires. Furthermore, a public employer cannot enter into a contract for the physical performance of services unless the contractor registers and participates in the Federal Work Authorization Program.

**Condition:** The County did not maintain records of Form I-9 for all covered employees. The County did not have E-Verify certifications on file for all new hires.

Auditee Response/Status: Resolved.